#### Waste Management Enterprise Fund of the Department of Solid Waste Management of Miami-Dade County, Florida

Agreed-Upon Procedures on Full Cost Disclosure Report September 30, 2023



**RSM US LLP** 

#### **Independent Accountant's Report**

The Honorable Mayor and Chairperson and Members of the Board of County Commissioners Miami-Dade County, Florida

We have performed the procedures enumerated below on Florida Department of Environmental Protection it's compliance with the Full Cost Accounting Rule, Chapter 62-708, of the *Florida Administrative Code* for the fiscal year ended September 30, 2023, with respect to certain records and transactions in the Full Cost Disclosure Report (the Specified Requirements). The Waste Management Enterprise Fund of the Department of Solid Waste Management (the Department), an enterprise fund of Miami-Dade County, Florida (the County), is responsible for the Full Cost Disclosure Report.

The Department's management has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of assisting management with respect to certain financial data in the Letter. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

The procedures and associated findings are as follows (dollars are in thousands):

We obtained all financial information and related schedules from the Department's Controller Office. Materiality, for the purpose of this report, has been determined to be one thousand dollars and 0.50%:

- 1. We compared the total cost of \$208,100 from the *Full Cost Disclosure Report* (see page 2 of the full cost report attached) to the sum of operating expenses of \$127,837, plus depreciation expense of \$11,165, plus interest expense of \$776, plus disposal costs of \$68,116 obtained from the Waste Collection System unaudited management prepared Schedule of Revenues, Expenses and Changes in Fund Net Position (see page 6 of the full cost report attached) for the year ended September 30, 2023, adjusted for the following amounts obtained from management's supporting schedules plus issuance costs of \$29 and other expenses of \$177 and found them to be in agreement. No exceptions were noted.
- 2. We recomputed the "cost per unit serviced" to the Full Cost Disclosure Report (see page 2 of the full cost report attached) by dividing the respective Full Cost amount by the Units Serviced (number of households or commercial units, as applicable) as reported in the unaudited Statistical Tables V (Collection System Customer Statistics) which is included in the Department's September 30, 2023, Annual Comprehensive Financial Report (ACFR). No exceptions were noted. We also recomputed the "cost per ton" to the Full Cost Disclosure Report (see page 2 of the full cost report attached) by dividing the respective Full Cost amount by the Tons (residential or commercial, as applicable) as reported in the unaudited Statistical Tables IV A (Collection System Tonnage by Type) which is included in the Department's September 30, 2023 ACFR. No exceptions were noted.

- 3. We compared the respective amounts in the "Allocation of Support Costs" columns from the *Full Cost Summary With Allocations* report (see page 3 of the full cost report attached), to the corresponding amounts listed in the *Basis of Allocations for Full Cost Report* (see page 4 of the full cost report attached) and found them to be in agreement. No exceptions noted.
- 4. Using the *Basis of Allocations for Full Cost Report* (see page 4 of the full cost report attached), we recomputed the allocation amounts and related percentages listed for Garbage, Trash, Interest Expense, Depreciation and Department wide, by multiplying the respective amounts in each of the above category by their corresponding percentages (see page 4 of the full cost report attached). No exceptions were noted that exceeded the defined materiality.
- 5. We compared the number of units (number of households or commercial units, as applicable) and annual tons (residential or commercial, as applicable) which management obtained from the Department's information systems as reported in the Workload Measures Report (see page 5 of the full cost report attached), to unaudited Statistical Tables IV A and V (Collection System Tonnage by Type and Collection System Customer Statistics, respectively) which is included in the Department's September 30, 2023 ACFR, and found them to be in agreement. No exceptions were noted.
- 6. We inquired of the Department's Controller regarding the basis for allocating costs for the *Full Cost Disclosure Reports* and were informed that the methodology used is consistent with that of the prior year.

We were engaged by the Department's management to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants. We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on the amounts and calculations in the *Full Cost Disclosure Reports* of the Department for the fiscal year ended September 30, 2023. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

We are required to be independent of the Department and the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

This report is intended solely for the information and use of the Florida Department of Environmental Protection and management of the Miami-Dade County Department of Solid Waste Management, and is not intended to be, and should not be, used by anyone other than the specified parties.

PSM US LLP

Miami, Florida August 7, 2024



"Delivering Excellence Every Day"

#### **WASTE MANAGEMENT ENTERPRISE FUND**

#### AN ENTERPRISE FUND OF THE DEPARTMENT OF SOLID WASTE MANAGEMENT

#### A DEPARTMENT OF MIAMI-DADE COUNTY, FLORIDA

#### **WASTE COLLECTION SYSTEM**

#### **FULL COST DISCLOSURE REPORT**

#### FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2023

#### **RESIDENTIAL SERVICES**

		HOUSEHOLDS SERVED	FULL COST PER HOUSEHOLD
GARBAGE & TRASH CURBSIDE PROGRAM			
COLLECTION DISPOSAL		351,257 351,257	\$278 \$147
TRASH & RECYCLING CENTERS (TRASH)			
COLLECTION DISPOSAL TRC - TRANSPORTATION COST	(1)	351,257 351,257 351,257	\$26 \$41 \$18
RECYCLING PROGRAMS		364,296	\$57
BULKY WASTE & ILLEGAL DUMPING ENFORCEMENT	(2)	351,257	\$24
LITTER CONTROL		351,257	\$6
RESIDENTIAL COST FOR COMBINED SERVICE AREA			
COLLECTION DISPOSAL TRC - TRANSPORTATION COST RECYCLING BULKY WASTE & ILLEGAL DUMPING ENFORCEMENT LITTER CONTROL			\$304 \$188 \$18 \$57 \$24 \$6
TOTAL			\$598

#### COMMERCIAL SERVICES

	TOTAL TONS	FULL COST PER TON
GARBAGE & TRASH COLLECTION PROGRAM		
GARBAGE COLLECTION	8,977	\$197
GARBAGE DISPOSAL	8,977	\$165
TRASH COLLECTION	4,070	\$96
TRASH DISPOSAL	4,070	\$126
TOTAL		\$584

THE AVERAGE WASTE DISPOSED OF ON A PER HOUSEHOLD BASIS WAS DETERMINED TO BE 2.69 TONS.

<sup>(1)</sup> SINCE FISCAL YEAR 2018, THESE COSTS WERE TRANSFERRED TO THE DISPOSAL FUND. THE DEPARTMENT HAS DEEMED THAT THESE COSTS RELATE TO THE TRASH & RECYCLING CENTERS (TRCs) REGARDLESS OF THE FUND WHERE THESE COSTS RESIDE. THEREFORE, THESE COSTS HAVE BEEN ALLOCATED TO THE HOUSEHOLD UNIT COST IN THIS PRESENTATION.

<sup>(2)</sup> THIS PRESENTATION REFLECTS ALL BULKY WASTE ENFORCEMENT & ILLEGAL DUMPING ENFORCEMENT COSTS RESIDING IN THE COLLECTION FUND.

### Waste Management Enterprise Fund An Enterprise Fund of of the Department of Solid Waste Management A Department of Miami-Dade County, Florida Waste Collection System Full Cost Disclosure ReportUnits Serviced

	Full Cost (Final)	09/30/2023	(# households or commercial units as applicable)	Cost Per Unit Serviced*	Tons (Residential or Commercial as applicable)	Cost Per Ton*
GARBAGE AND TRASH CURBSIDE PROGRAM GARBAGE COLLECTION	\$71,168,639		351,257	\$203	886,219	\$80
TRASH COLLECTION	\$26,457,694		351,257	\$75	886,219	\$30
COLLECTION TOTAL	\$97,626,333			\$278		\$110
GARBAGE DISPOSAL TRASH DISPOSAL	\$43,533,079 \$7,947,728		351,257 351,257	\$124 \$23	886,219 886,219	\$49 \$9
DISPOSAL TOTAL	\$51,480,807		001,201	\$147	000,213	\$58
	401,100,001			<del></del>		
TRASH AND RECYCLING CENTERS (TRASH) COLLECTION DISPOSAL TRC TOTAL	\$9,197,916 \$14,251,810 <b>\$23,449,726</b>		351,257 351,257	\$26 \$41	886,219 886,219	\$10 \$16
RECYCLING PROGRAMS	\$20,740,349		364,296	\$57	62,638	\$331
BULKY WASTE & ILLEGAL DUMPING ENFORCEMENT LITTER CONTROL	\$8,591,310 \$2,059,972		351,257 351,257	\$24 \$6	886,219 886,219	\$10 \$2
BULKY WASTE & ILLEGAL DUMPING ENFORCEMENT AND LITTER CONTROL TOTAL	\$10,651,282					
RESIDENTIAL COSTS FOR COMBINED SERVICE AREA						
COLLECTION	\$106,824,249		351,257	\$304 \$400	886,219	\$120
DISPOSAL RECYCLING	\$65,732,617 \$20,740,349		351,257 364,296	\$188 \$57	886,219 62,638	\$74 \$331
BULKY WASTE & ILLEGAL DUMPING ENFORCEMENT LITTER CONTROL	\$8,591,310 \$2,059,972		351,257 351,257	\$24 \$6	886,219 886,219	\$10 \$2
			351,257		000,219	
TOTAL	\$203,948,497			\$579		\$537
COMMERCIAL GARBAGE AND TRASH COLLECTION PROGRAM						
GARBAGE COLLECTION	\$1,772,321				8,977	\$197
GARBAGE DISPOSAL TRASH COLLECTION	\$1,477,833 \$389,425				8,977 4,070	\$165 \$96
TRASH DISPOSAL	\$509,425 \$512,135				4,070	\$126
COMMERCIAL TOTAL	\$4,151,714					\$584
OTHER PROGRAMS FEMA	\$0					

\$208,100,211

TOTAL COSTS

<sup>\*</sup>The Cost Per Unit Serviced and Cost Per Ton figures presented herein are rounded.

# Waste Management Enterprise Fund An Enterprise Fund of the Department of Solid Waste Management A Department of Miami-Dade County, Florida Waste Collection System Full Cost Summary With Allocations 09/30/2023

------Allocation of Support Costs-----

	Allocation of Support Costs						
	Preliminary	Garbage Allocation	Trash Allocation	Interest Allocation	Depreciation Allocation	Dptwide Allocation	Final
GARBAGE AND TRASH CURBSIDE PROGRAM							
GARBAGE COLLECTION	\$49,214,040	\$1,356,022	\$0	\$457,768	\$6,584,728	\$13,556,081	\$71,168,639
GARBAGE DISPOSAL	\$43,533,079	\$0	\$0	\$0	\$0	\$0	\$43,533,079
TRASH COLLECTION	\$17,975,363	\$0	\$778,547	\$173,889	\$2,501,683	\$5,028,212	\$26,457,694
TRASH DISPOSAL	\$7,947,728	\$0	\$0	\$0	\$0	\$0	\$7,947,728
TRASH AND RECYCLING CENTERS (TRASH)							
COLLECTION	\$6,248,699 (a)	\$0	\$270,645	\$60,449	\$869,652	\$1,748,471	\$9,197,916
DISPOSAL	\$14,251,810	\$0	\$0	\$0	\$0	\$0	\$14,251,810
RECYCLING PROGRAMS	\$16,355,596	\$0	\$0	\$0	\$0	\$4,384,753	\$20,740,349
BULKY WASTE & ILLEGAL DUMPING ENFORCEMENT	\$5,837,901	\$0	\$252,929	\$56,492	\$812,263	\$1,631,725	\$8,591,310
FEMA	\$0	\$0	\$0	\$0	\$0	\$0	\$0
LITTER CONTROL	\$1,400,144	\$0	\$60,643	\$13,545	\$194,678	\$390,962	\$2,059,972
COMMERCIAL GARBAGE AND TRASH							
COLLECTION PROGRAM							
GARBAGE COLLECTION	\$1,237,575	\$21,209	<b>\$</b> 0	\$11,497	\$165,378	\$336,662	\$1,772,321
GARBAGE DISPOSAL	\$1,477,833	\$0	\$0	\$0	\$0	\$0	\$1,477,833
TRASH COLLECTION	\$259,733	\$0	\$17,670	\$2,517	\$36,199	\$73,306	\$389,425
TRASH DISPOSAL	\$512,135	\$0	\$0	\$0	\$0	\$0	\$512,135
TOTAL DIRECT COSTS	\$166,251,636	\$1,377,231	\$1,380,434	\$776,157	\$11,164,581	\$27,150,172	\$208,100,211
TOTAL DIRECT COSTS	\$100,231,030	φ1,377,231	\$1,360,434	\$770,137	φ11,104,561	Φ27,130,172	φ200,100,211
ADMINISTRATIVE SUPPORT							
DEPTWIDE COSTS TO BE ALLOCATED	27,150,172	0	0	0	0	(27,150,172)	0
INTEREST COSTS TO BE ALLOCATED	776,157	0	0	(776,157)	0	0	0
AMORTIZATION OF BOND PREMIUM TO BE ALLOCATED	0	0	0	0	0	0	0
DEPRECIATION TO BE ALLOCATED	11,164,581	0	0	0	(11,164,581)	0	0
GARBAGE ADMIN. DIVISION COSTS	1,377,231	(1,377,231)	0	0	0	0	0
TRASH ADMIN. DIVISION COSTS	1,380,434	0	(1,380,434)	0	0	0	0
CAPITAL COSTS TO BE ELIMINATED	13,600,095	0	0	0	0	0	13,600,095
CAPITAL COST Elimination	(13,600,095)	0	0	0	Ü	Ü	(13,600,095)
TOTAL COSTS	208,100,211	0	(0)	0	0	(0)	208,100,211

<sup>(</sup>a) In fiscal year 2023, T&R Transportation Cost resides in disposal fund.

## Waste Management Enterprise Fund An Enterprise Fund of the Department of Solid Waste Management A Department of Miami-Dade County, Florida Waste Collection System Basis of Allocations for Full Cost Report 09/30/2023

1. Garbage Administration Division Costs: Administrative costs totaling: \$1,377,231 in the Garbage Division were allocated between residential and commercial garbage collection activities based on relative tonnage as follows:

	Tonnage	%	Allocation
Residential Garbage Collection Commercial Garbage Collection	572,630 8,977	98.46% 1.54%	\$1,356,022 \$21,209
Total Garbage	581,607	100.00%	\$1,377,231

3. Interest Expense that totaled (a) \$776,157 was allocated 60.46% to garbage collection and 39.54% to trash collection based on the relative tonnages. The allocation within garbage and trash was based on the current year relative direct cost.

		Direct Cost	%	Allocation
Residential Garbage Collection Commercial Garbage Collection		\$49,214,040 \$1,237,575	97.55% 2.45%	\$457,768 \$11,497
Total Garbage Direct Cost		\$50,451,615	100.00%	\$469,265
	60.46%	Interest	=	\$469,265
		Direct Cost	%	Allocation
Residential Trash-Curbside, Other, TRC Commercial Trash Collection		\$31,462,107 \$259,733	99.18% 0.82%	\$304,375 \$2,517
Total Trash Direct Cost		\$31,721,840	100.00%	\$306,892
	39.54%	Interest	=	\$306,892

**4.** Depreciation totaling **\$11,164,581** was allocated **60.46%** to garbage collection and to trash collection based on the relative tonnages. The allocation within garbage and trash was based on the current year relative direct cost.

and trash was based on the current year relative direct cost	t.		
	Direct Cost	%	Allocation
Curbside Garbage Collection	\$49,214,040	97.55%	\$6,584,728
Commercial Garbage Collection	\$1,237,575	2.45%	\$165,378
Total Garbage Collection Direct Cost	\$50,451,615	100.00%	\$6,750,106
60.46%	Depreciation	=	\$6,750,106
	Direct Cost	%	Allocation
Residential Curbside Trash Collection	\$17,975,363	56.67%	\$2,501,683
Bulky Waste & Illegal Dumping Enforcement	\$5,837,901	18.40%	\$812,263
Litter Control	\$1,400,144	4.41%	\$194,678
Residential Trash-Curbside, Other, TRC Sub-Total	\$25,213,408	79.48%	\$3,508,624
T&R Center Trash Collection	\$6,248,699	19.70%	\$869,652
Commercial Trash Collection	\$259,733	0.82%	\$36,199
Total Trash Collection Direct Cost	\$31,721,840	100.00%	\$4,414,475
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39.54%	Depreciation	=	\$4,414,475

2. Trash Administration Division Costs: Administrative costs for Trash Division totaling \$1,380,434 were allocated between residential and commercial trash collection activities based on relative tonnage. Within residential, the costs are allocated to Bulky Waste & Illegal Dumping Enforcement and Litter Control. Lot Clearing, Demolition, and Curbside trash are based on the relative direct cost of those activities.

Residential Tons (a)	313,589	98.72%
Commercial Tons	4,070	1.28%
Total Tons	317,659	100.00%

(a) Including Bulky Waste & Illegal Dumping Enforcement and Litter Control.

	Direct Cost		Allocation
Commercial Trash Collection	not applicable		\$17,670
Residential Trash-Curbside	17,975,363	57.13%	\$778,547
Residential Trash-TR Centers	6,248,699	19.86%	\$270,645
Bulky Waste & Illegal Dumping Enforcement	5,837,901	18.56%	\$252,929
Litter Control	1,400,144	4.45%	\$60,643
Lot Clearing (excluded-considered enf.)	0	0.00%	\$0
Demolition	0	0.00%	\$0
Total Residential Direct Cost	31,462,107	100.00%	\$1,380,434

**5.** Deptwide indirect cost totaling **\$27,150,172** were allocated to the activities listed below based on the relative direct cost of each activity. For this purpose the direct cost of the garbage and trash divisions includes the allocated costs from the garbage and trash administration units as shown.

	Direct Cost		%	Allocation
Curbside Garbage Collection	\$50,570,062	(1)	49.93%	\$13,556,081
Curbside Trash Collection	\$18,753,910	(1)	18.52%	\$5,028,212
T&R Center Trash Collection	\$6,519,344	(1)	6.44%	\$1,748,471
Recycling Programs	\$16,355,596		16.15%	\$4,384,753
Bulky Waste & Illegal Dumping Enforcement	\$6,090,830	(1)	6.01%	\$1,631,725
FEMA	\$0		0.00%	\$0
Litter Control	\$1,460,787	(1)	1.44%	\$390,962
Commercial Garbage Collection	\$1,258,784	(1)	1.24%	\$336,662
Commercial Trash Collection	\$277,403	(1)	0.27%	\$73,306
Lot Clearing	\$0		0.00%	\$0
Demolition	\$0		0.00%	\$0
-		-		
	\$101,286,716		100.00%	\$27,150,172

<sup>(1)</sup> After Garbage/Trash Adm. Allocation to Residential and Commercial.

### Waste Management Enterprise Fund An Enterprise Fund of the Department of Solid Waste Management A Department of Miami-Dade County, Florida Workload Measures 09/30/2023

		Units	Tons Garbage	Tons Trash	Tons Recycling	Tons Total
Residential:  Household units Residential dumpster units City of Miami Hud Units	Sub-Total	345,676 5,506 75	572,630	310,345 (2)		882,975
Illegal Dumping:		-		3,012 (5)		3,012
Litter Control:		-		232 (6)		232
Total Residential		351,257 (A)	572,630	313,589		886,219
Commercial:  Household/commercial units City of Miami Hud Units  Commercial can units Commercial rollaway units	Sub-Total Sub-Total	3,398 1,131 4,529 553 23 576				
Total Commercial		5,105 (B)	8,977	4,070 (3)	<del>-</del> -	13,047
		Sub-Total	581,607	317,659	-	899,266
Recycling: Units in collections service area	1	345,676				
Units outside service area Units inside service area w/o ga	arbage service Sub-Total	49 1,918 1,967				
Municipal units		16,653				
Total Recycling		364,296 (C)			62,638 (4)	62,638
		Total	581,607 (1)	317,659	62,638	961,904
		Percentages:				
		Residential:	59.5300%	32.26%		
		Illegal Dumping:	0.00%	0.32%		
		Litter Control:	0.00%	0.03%		
		Commercial:	0.9300%	0.42%		
		Recycling:	0.00%	6.51%		
		Totals	60.46%	39.54%	100.00%	

#### **Waste Collection System**

### Supplemental Schedule of Revenues, Expenses and Changes in Fund Net Position

	For the Fiscal Year Ended September 30, 2023	
	(II	n thousands)
Operating Revenues		
Solid waste collection services	\$	181,235
Other operating revenues		534
Total Collection Operating Revenues		181,769
Operating Expenses		
Garbage collection		51,828
Trash collection		28,098
Recycling		16,356
Litter control		1,377
Enforcement and environmental compliance		4,260
General and administrative		25,918
Subtotal		127,837
Depreciation		11,165
Total Collection Operating Expenses		139,002
Collection Operating Income		42,767
Non-Operating Revenues (Expenses)		
Investment income		2,579
Interest expense		(776)
Other expense, net:		
COVID-19 Prevention related expense reimbursement		40,000
Loss on disposal of capital assets		(186)
Issuance costs		(29)
Other		(177)
Total Collection Non-Operating Revenues (Expenses), Net		41,411
Capital Contributions		1,563
Change in Net Position Before Elimination		85,741
Elimination*		(68,116)
Change in Net Position After Elimination	\$	17,625

<sup>\*</sup> Impact to Net Position by the elimination of tipping fees (in Garbage Collection, Trash Collection and Litter Control expenses above) paid to the Disposal System.



The undersigned, a duly authorized representative of Miami-Dade County, Florida, HEREBY CERTIFIES THAT:

The Miami-Dade County Solid Waste Management Department Full Cost Disclosure Report, a copy of which is attached for the fiscal year ended September 30, 2023 does not, to the best of my knowledge, contain any untrue statements or calculations nor fails to present any material facts which should be included for the purpose of properly informing the public of the full cost of solid waste management services.

IN WITNESS THEREOF, I have hereunto set my hand and seal this <u>8th</u> day of <u>August</u>, 2024.

Barbara Gomez Finance Director

Miami-Dade County